

# Introduction to the Ohio Episode-Based Payment Model

December 2015

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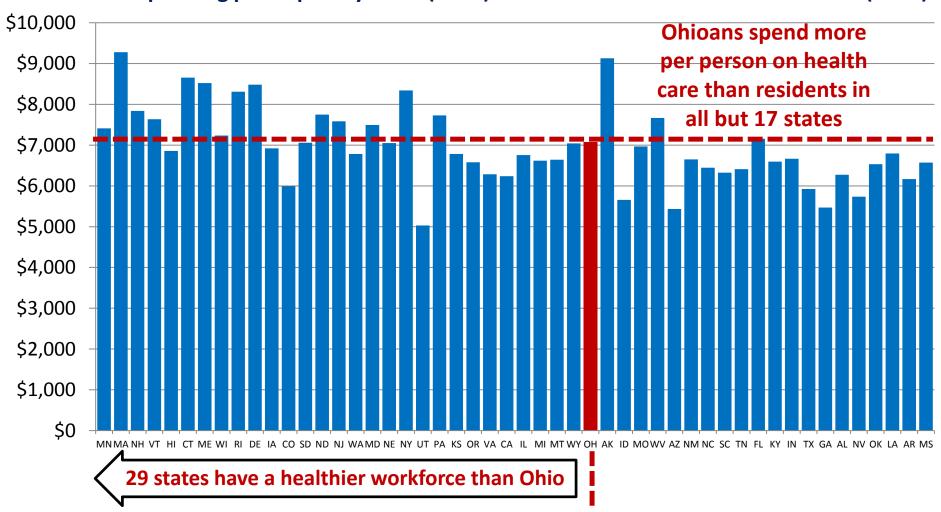
- 1. Ohio's approach to paying for value instead of volume
- 2. Episode-Based Payment Model
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# In fee-for-service, we get what we pay for

- More volume to the extent fee-for-service payments exceed costs of additional services, they encourage providers to deliver more services and more expensive services
- More fragmentation paying separate fees for each individual service to different providers perpetuates uncoordinated care
- More variation separate fees also accommodate wide variation in treatment patterns for patients with the same condition – variations that are not evidence-based
- No assurance of quality fees are typically the same regardless
  of the quality of care, and in some cases (e.g., avoidable hospital
  readmissions) total payments are greater for lower-quality care

# Ohio can get better value from what is spent on health care

Health Care Spending per Capita by State (2011) in order of resident health outcomes (2014)





Governor's Office of Health Transformation Sources: CMS Health Expenditures by State of Residence (2011); The Commonwealth Fund, Aiming Higher: Results from a State Scorecard on Health System Performance (May 2014).



# **Ohio's Path to Value**

Modernize Medicaid	Streamline Health and Human Services	Pay for Value	
Initiate in 2011	Initiate in 2012	Initiate in 2013	
Advance Governor Kasich's Medicaid modernization and cost containment priorities	Share services to increase efficiency, right-size capacity, and streamline governance	Engage private sector partners to set clear expectations for better health, better care and cost savings through improvement	
<ul> <li>Extend Medicaid coverage to more low-income Ohioans</li> <li>Eliminate fraud and abuse</li> <li>Prioritize home and community based (HCBS) services</li> <li>Reform nursing facility payment</li> <li>Enhance community DD services</li> <li>Integrate Medicare and Medicaid</li> <li>Rebuild community behavioral health system capacity</li> <li>Restructure behavioral health system financing</li> <li>Improve Medicaid managed care plan performance</li> </ul>	<ul> <li>Create the Office of Health Transformation (2011)</li> <li>Implement a new Medicaid claims payment system (2011)</li> <li>Create a unified Medicaid budget and accounting system (2013)</li> <li>Create a cabinet-level Medicaid Department (2013)</li> <li>Consolidate mental health and addiction services (2013)</li> <li>Simplify and integrate eligibility determination (2014)</li> <li>Refocus existing resources to promote economic self-sufficiency</li> </ul>	<ul> <li>Join Catalyst for Payment Reform</li> <li>Support regional payment reform</li> <li>Pay for value instead of volume (State Innovation Model Grant)         <ul> <li>Provide access to medical homes for most Ohioans</li> <li>Use episode-based payments for acute events</li> <li>Coordinate health information infrastructure</li> <li>Coordinate health sector workforce programs</li> <li>Report and measure system performance</li> </ul> </li> </ul>	

# In 2013, Ohio won a federal innovation grant to adopt two payment models that reward higher-quality, value-based care

## Goal

80-90 percent of Ohio's population in some value-based payment model (combination of episodes- and population-based payment) within five years

## State's Role

- Shift rapidly to PCMH and episode model in Medicaid fee-for-service
- Require Medicaid MCO partners to participate and implement
- Incorporate into contracts of MCOs for state employee benefit program

	Patient-centered medical homes	Episode-based payments
2014	In 2014 focus on Comprehensive Primary Care Initiative (CPCi)	<ul> <li>State leads design of six episodes: asthma acute exacerbation, COPD exacerbation, perinatal, acute and non-acute PCI, and joint replacement</li> </ul>
2015	<ul> <li>Collaborate with payers on design decisions and prepare a roll-out strategy</li> </ul>	<ul> <li>State leads design of seven new episodes: URI, UTI, cholecystectomy, appendectomy, GI hemorrhage, EGD, and colonoscopy</li> </ul>
2016	<ul> <li>Model rolled out to at least two major markets</li> </ul>	<ul> <li>20 episodes defined and launched across payers, including behavioral health</li> </ul>
2017-2018	<ul><li>Model rolled out to all markets</li><li>80% of patients are enrolled</li></ul>	<ul> <li>50+ episodes defined and launched across payers, including behavioral health</li> </ul>



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# Retrospective episode model mechanics

Patients and providers continue to deliver care as they do today



Patients seek care and select providers as they do today



**Providers** submit claims as they do today

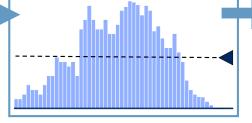


Payers reimburse for all services as they do today

Calculate incentive payments based on outcomes after close of 12 month performance period

4

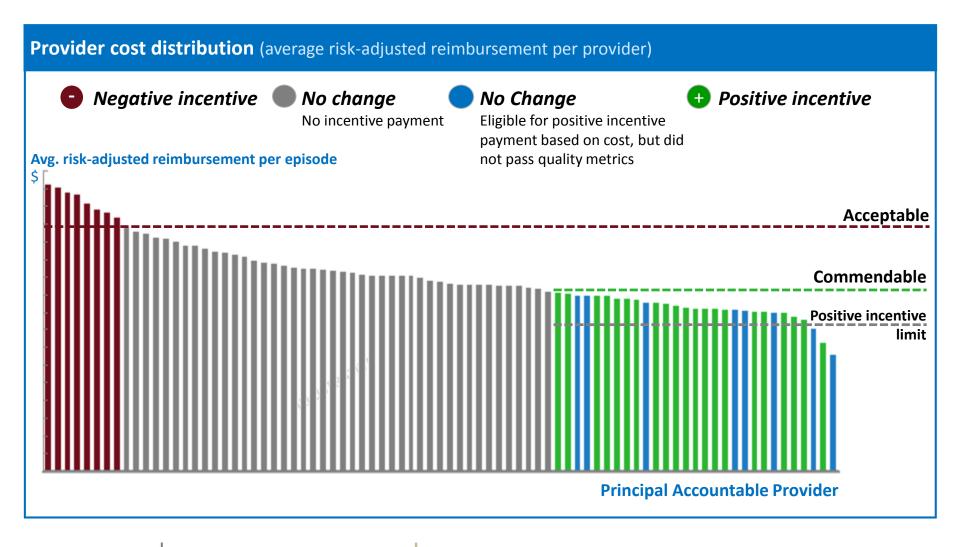
Review claims from the performance period to identify a 'Principal Accountable Provider' (PAP) for each episode Payers calculate
average risk-adjusted
reimbursement per
episode for each PAP



**Compare** to predetermined "commendable" and "acceptable" levels

- 6 Providers may:
  - Share savings: if average costs below commendable levels and quality targets are met
  - Pay negative incentive:
     if average costs are
     above acceptable level
  - See no impact: if average costs are between commendable and acceptable levels

# Retrospective thresholds reward cost-efficient, high-quality care





## **Elements of the Episode Definition**

## **Category**

## **Description**

- 1 Episode trigger
- Diagnoses or procedures and corresponding claim types and/or care settings that characterize a potential episode
- 2 Episode window

 Pre-trigger window: Time period prior to the trigger event; relevant care for the patient is included in the episode

3 Claims included

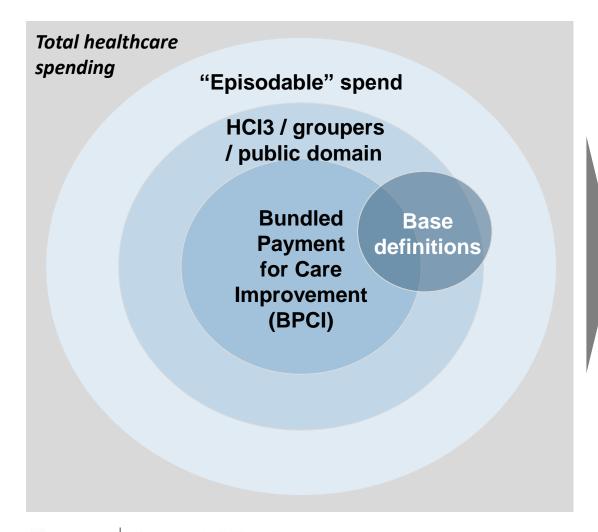
- Trigger window: Duration of the potential trigger event (e.g., from date of inpatient admission to date of discharge); all care is included
- Post-trigger window: Time period following trigger event; relevant care and complications are included in the episode

- Principal

  accountable
  provider
- Provider who may be in the best position to assume principal accountability in the episode based on factors such as decision making responsibilities, influence over other providers, and portion of the episode spend
- 5 Quality metrics
- Measures to evaluate quality of care delivered during a specific episode
- Potential risk factors
- Patient characteristics, comorbidities, diagnoses or procedures that may potentially indicate an increased level of risk for a given patient in a specific episode
- Episode-level exclusions
- Patient characteristics, comorbidities, diagnoses or procedures that may potentially indicate a type of risk that, due to its complexity, cost, or other factors, should be excluded entirely rather than adjusted

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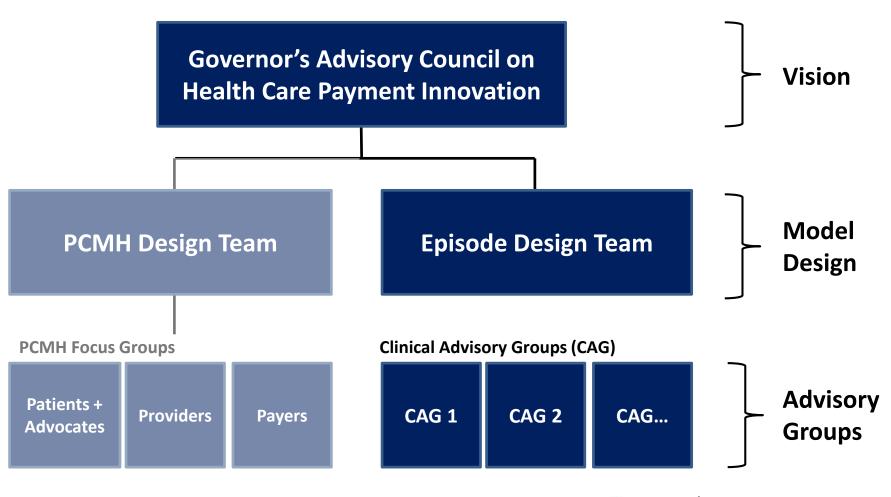
## Base definition incorporates work from pilots nationwide



Base definitions incorporate work from multiple episode initiatives, including

- Work in other states (e.g., Arkansas)
- Prometheus
- Bundled payment for care improvement

# Ohio's payment innovation design team structure is on track to deliver 5-7 new episodes annually





# **Selection of episodes**

## **Principles for selection:**

- Leverage episodes in use elsewhere to reduce time to launch
- Prioritize meaningful spend across payer populations
- Look for opportunities with clear sources of value (e.g., high variance in care)
- Select episodes that incorporate a diverse mix of accountable providers (e.g., facility, specialists)
- Cover a diverse set of "patient journeys" (e.g., acute inpatient, acute procedural)
- Consider alignment with current priorities (e.g., perinatal for Medicaid, asthma acute exacerbation for youth)

## Ohio's episode selection:

### **Episode**

### Principal Accountable Provider

## WAVE 1 (launched March 2015)

1. Perinatal Physician/group delivering the baby

2. Asthma acute exacerbation Facility where trigger event occurs

3. COPD exacerbation Facility where trigger event occurs

4. Acute Percutaneous intervention Facility where PCI performed

5. Non-acute PCI Physician

6. Total joint replacement Orthopedic surgeon

## WAVE 2 (launch January 2016)

7. Upper respiratory infection PCP or ED

8. Urinary tract infection PCP or ED

9. Cholecystectomy General surgeon10. Appendectomy General surgeon

11. Upper GI endoscopy Gastroenterologist

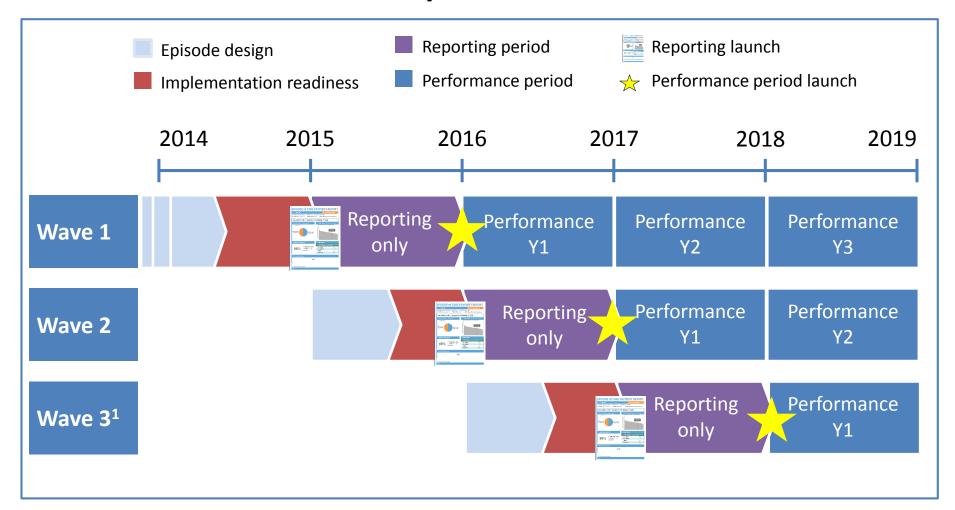
12. Colonoscopy Gastroenterologist

13. GI hemorrhage Facility where hemorrhage occurs

## WAVE 3 (launch January 2017)

14-19. Package of episodes including some related to behavioral health

# Ohio's episode timeline



1 Expected timing for Wave 3



This is an example of the performance report format that will be released in 2016 with the launch of the performance period for Wave 1 and used for both Wave 1 and Wave 2 episodes in 2016

## **EPISODE of CARE PROVIDER REPORT**

### **EPISODE NAME**

Q1 + Q2 YYYY

PROVIDER: Provider Name

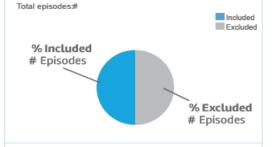
Reporting period covering episodes that ended between Start Date to End Date

PAYER: Payer Name PROVIDER ID: PAP ID

### Eligibility requirements for gain or risk-sharing payments

- Episode volume: You have at least 5 episodes in the current performance period.
- Spend: Your average risk-adjusted spend per episode is below the commendable threshold.
- Quality: You are not currently eligible for gain-sharing because you have not passed all quality metrics linked to gain-sharing.
- This report is informational only. Eligibility for gain or risk-sharing will be determined at the end of the performance period and any applicable payments will be calculated at that time.

### Episodes included, excluded & adjusted

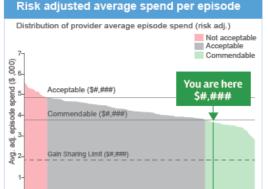


# % of your episodes have been risk adjusted

### **Quality metrics**

You achieved # of # quality metrics linked to gain sharing

Quality metric 01	#%	<b>②</b>
Quality metric 02	#%	0
Quality metric 03	#%	8
Quality metric 04	#%	8

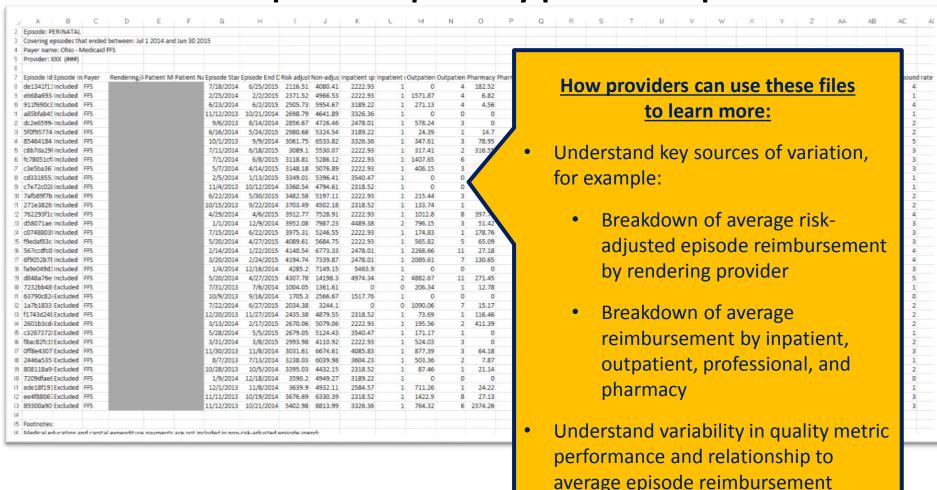






DISCLAIMER: The information contained in these reports is intended solely for use in the administration of the Medicaid program. The data in the reports are neither intended nor suitable for other uses, including the selection of a health care provider. The figures in these reports are preliminary and are subject to revision. For more information, proceedings of the provider of t

# Detailed file delivered to each Principal Accountable Provider to complement quarterly provider reports





# Wave 1 performance period launch: Proposed Medicaid quality metric thresholds

- The State's goal is to set quality metric thresholds at the top quartile of current performance to encourage delivery of high quality care
- However, to ensure a majority of providers eligible for incentives can participate, in Year 1, the quality metric thresholds will be at a level where 75% of providers pass all metrics tied to incentive payments
- Quality metric thresholds will ramp up to top quartile performance level over the next 5 years

	Quality metric	Threshold
Asthma	QM1: Follow-up visit rate	28%
	QM2: Controller medication prescription fill-rate	26%
COPD	QM1: Follow-up visit rate	50%
	QM1: HIV screening rate	50%
Perinatal	QM2: GBS screening rate	50%
	QM3: C-section rate	45%
	QM4: Post-partum visit rate	50%



# Wave 1 performance period launch: Medicaid spend threshold methodology

## **Determining...**

# Threshold levels

- Ohio Medicaid will set cost and quality thresholds for all MCPs
- Ohio Medicaid will set one acceptable threshold for all of Medicaid so that ~10 percent of providers are above the acceptable threshold, assuming no behavior change¹
- Ohio Medicaid will set one commendable threshold for all of Medicaid such that it would be budget neutral after positive and negative incentive payments, assuming no change in the PAP curve<sup>2</sup>
- Ohio Medicaid is using the same methodology to set thresholds across all Wave I episodes

## **Payments**

- For Ohio Medicaid, including the managed care plans, the incentive payment allocation for PAPs will be 50 percent
- Payments will be proportional to the non-risk adjusted payment for each PAP

- 1 The threshold will be set midway between the avg. cost for the last provider above acceptable and the first one not. Including 10% of providers means including the minimum number of providers such that at least 10% of providers are included
- 2 Assumes all providers pass the quality measures

# Wave 1 performance period launch: Proposed Medicaid spend thresholds<sup>1</sup>

	Value, \$	Acceptable \$372	Commendable \$292	Positive incentive limit \$24
Asthma	'All Medicaid' percentile	90 <sup>th</sup> percentile	55 <sup>th</sup> percentile	N/A
	Value, \$	\$1,087	\$683	\$58
COPD	'All Medicaid' percentile	91 <sup>th</sup> percentile	21 <sup>th</sup> percentile	N/A
	Value, \$	\$4,405	\$3,169	\$1,235
Perinatal	'All Medicaid' percentile	90 <sup>th</sup> percentile	12 <sup>th</sup> percentile	N/A

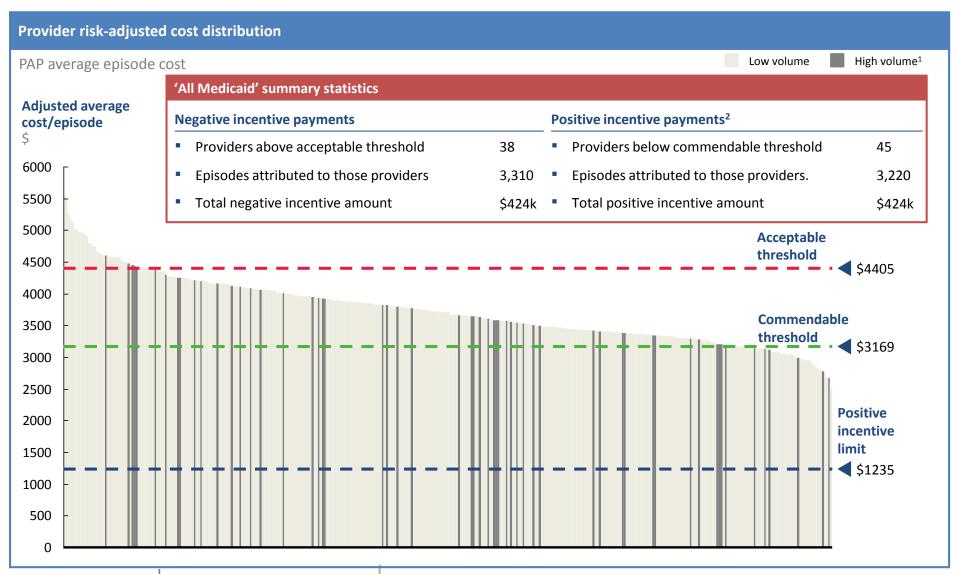
1 Subject to inflationary adjustment based on actuarial review; final adjusted thresholds will be posted in 2016 and included on all reports in 2016



NOTE: Thresholds are based on risk-adjusted episode reimbursement and should be used in tandem with average risk-adjusted episode reimbursement delivered on quarterly provider reports.

SOURCE: Ohio Medicaid claims data, CY 2014

## All Medicaid PAP curve (used to set thresholds) - Perinatal



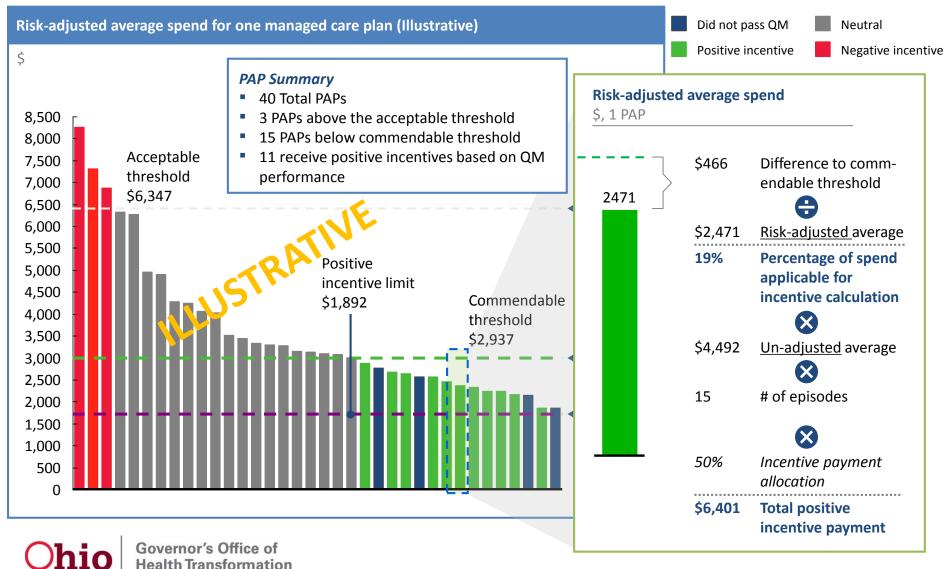


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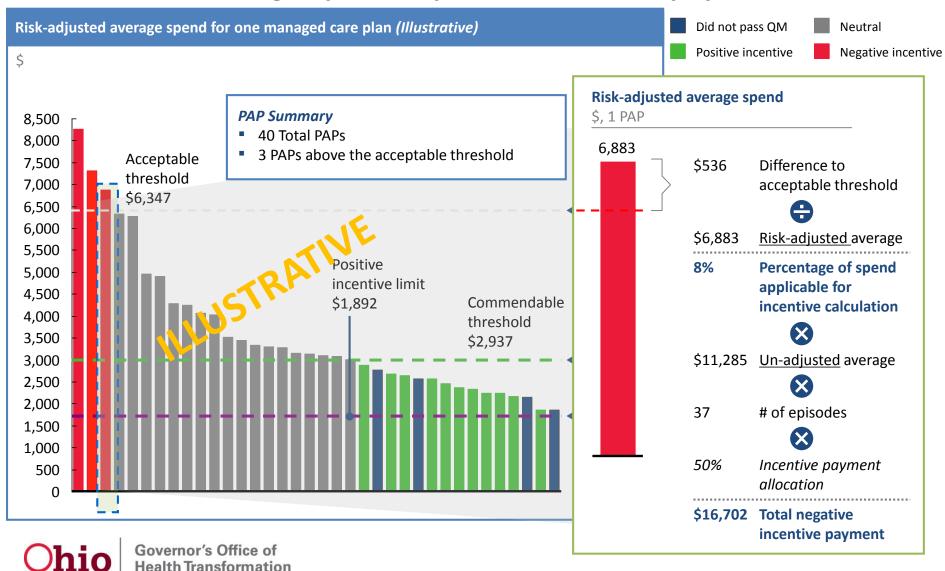
- 1. Top 10 percent of providers by volume
- 2. Assumes all providers pass quality metrics tied to incentive payments

SOURCE: Ohio Medicaid FFS and encounter data, CY 2014

# Positive incentive payments are based on average risk-adjusted episode reimbursement for providers that pass quality metrics



# Negative incentive payment is calculated based on average episode spend within each payer



## Wave 2 materials now available online

# **Summary** definitions

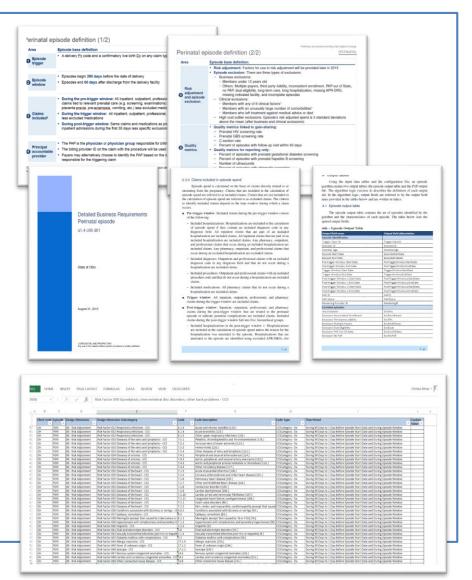
- Overview of definitions resulting from CAG process
- '2 page' view of all design elements

Detailed business requirements

 Detailed word file including all of the specifics required to code an algorithm

**Code sets** 

Excel file containing specific diagnosis and procedure codes used for trigger, included claims, exclusions, risk adjustment, etc.



SOURCE: Ohio Medicaid website



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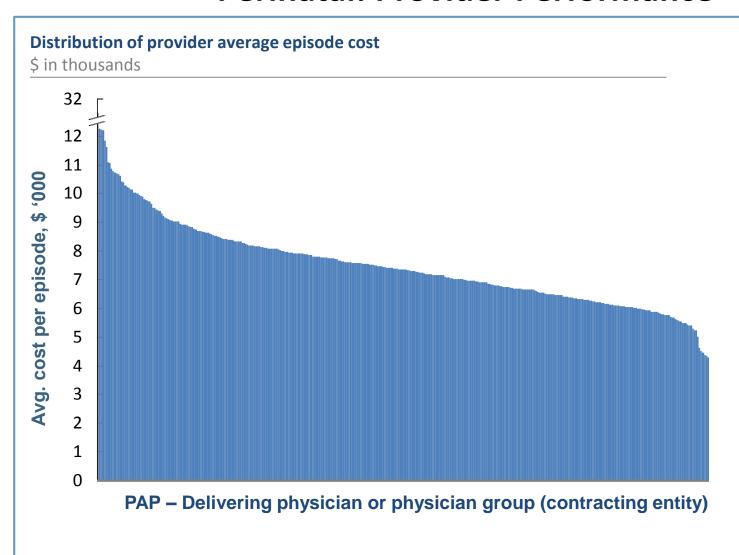
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# Perinatal episode definition

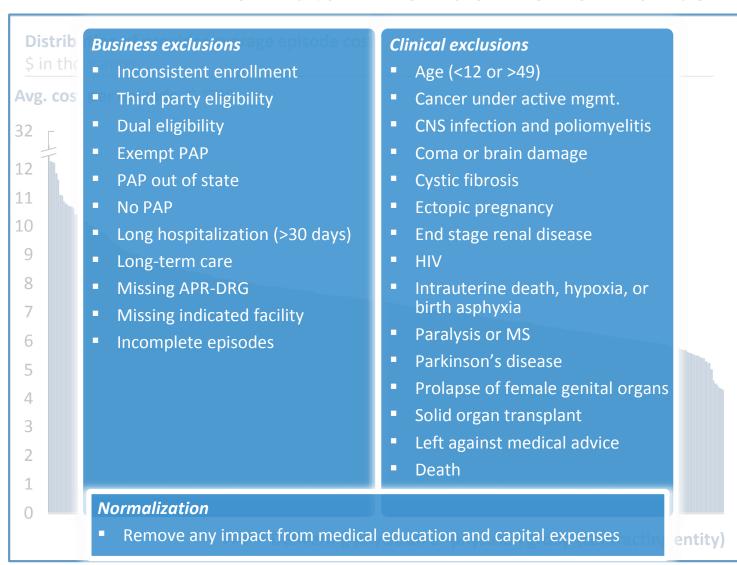
Category	Episode definition	
Episode trigger	<ul> <li>A delivery Px code with a confirmatory live birth Dx on any claim type<sup>1</sup></li> </ul>	
Episode window	<ul> <li>Pre-trigger: Begins 280 days before delivery and ends on day prior to trigger window start</li> <li>Trigger: Starts on day of admission and ends on day of discharge</li> <li>Post-trigger: Begins day after discharge from delivery admission and ends 60 days later</li> </ul>	
Claims included	<ul><li>Trigger window: All</li><li>Post-trigger window:</li></ul>	e and complications (except excluded medications)  ng diagnoses, procedures, labs, and pharmacy t to episode)
Principal accountable provider	<ul> <li>Physician or physician group responsible for the delivery (billing provider or contracting entity)</li> </ul>	
Quality metrics	<ul> <li>Linked to positive incentive payment:</li> <li>Prenatal HIV screening rate</li> <li>Prenatal GBS screening rate</li> <li>C-section rate</li> <li>Percent of episodes with follow-up visit within 60 days</li> </ul>	<ul> <li>For reporting only:</li> <li>Percent of episodes with prenatal gestational diabete screening</li> <li>Percent of episodes with prenatal hepatitis B screening</li> <li>Percent of episodes with chlamydia screening</li> <li>Ultrasound rate</li> </ul>
Potential risk factors	Comorbidities (e.g., hypertension, diabetes, substance abuse, obesity, prior C-section)	
Exclusions	<ul> <li>Clinical (e.g., cystic fibrosis, cancer, end state)</li> <li>Business (e.g., dual coverage, inconsistent of the patients &lt; 12 years old and &gt; 49 years old</li> <li>Death in hospital, left AMA</li> </ul>	

<sup>1</sup> The live birth code and delivery procedure code can occur on different claims but must occur within 7 days of each other





- Unadjusted episode cost, no exclusions
- Average cost after episode exclusions (e.g clinical, incomplete data) and removal of impact of medical education and capital
- Average cost after risk adjustment and removal of high cost outliers

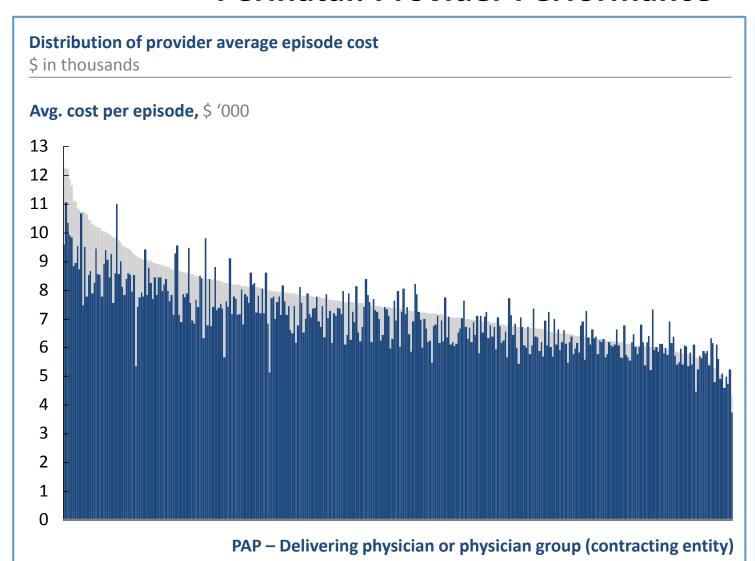


- Unadjusted episode cost, no exclusions
- Average cost after episode exclusions (e.g. clinical, incomplete data) and removal of impact of medical education and capital
- Average cost after risk adjustment and removal of high cost outliers



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SOURCE: Ohio Medicaid claims data, CY2014



- Unadjusted episode cost, no exclusions
- Average cost after episode exclusions (e.g., clinical, incomplete data) and removal of impact of medical education and capital
- Average cost after risk adjustment and removal of high cost outliers

## Risk adjustment wider average episode cost

Adjust average episode cost down based on presence of 70+ clinical risk factors including:

- Hypertension
- Prior C-section
- 12 Obesity
- 11 Diabetes
- 10 Diseases of the central nervous system
- Substance related mental or behavioral illness
- Emotional and behavioral mental illnesses
- Non-anemic blood diseases
- Viral infections
- Anemia
- Congenital anomalies
- Abortion related disorders
- Complications mainly related to pregnancy
- Diseases of the urinary system
- Diseases of the respiratory system
- O Diseases of the heart

PAP – Delivering physician or ph

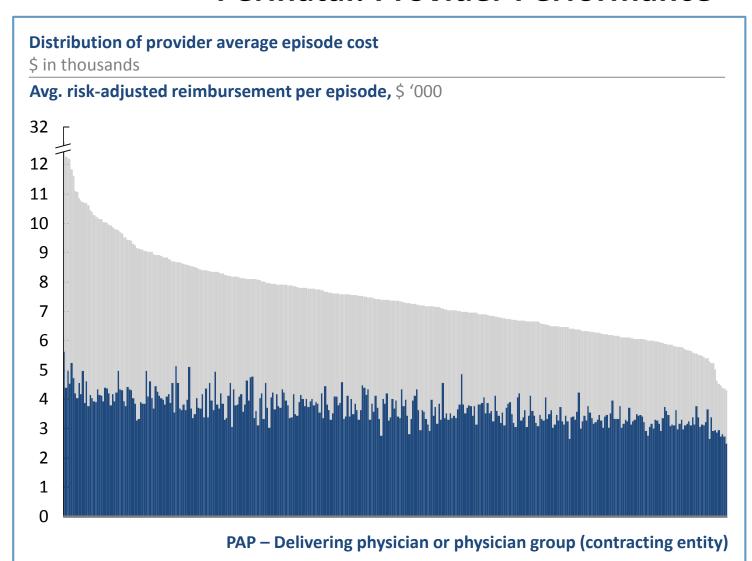
## High cost outliers

- Removal of any individual episodes that are more than three standard deviations above the risk-adjusted mean
- Unadjusted episode cost, no exclusions
- Average cost after episode exclusions (e.g., clinical, incomplete data) and removal of impact of medical education and capital
- Average cost after risk adjustment and removal of high

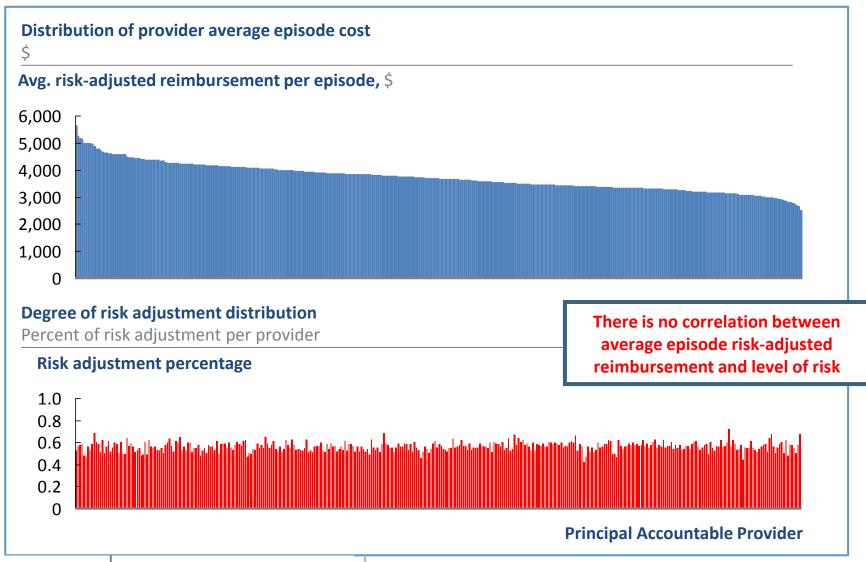


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SOURCE: Ohio Episode-Based Payment Model Clinical Design Team definitions.



- Unadjusted episode cost, no exclusions
- Average cost after episode exclusions (e.g clinical, incomplete data) and removal of impact of medical education and capital
- Average cost after risk adjustment and removal of high cost outliers

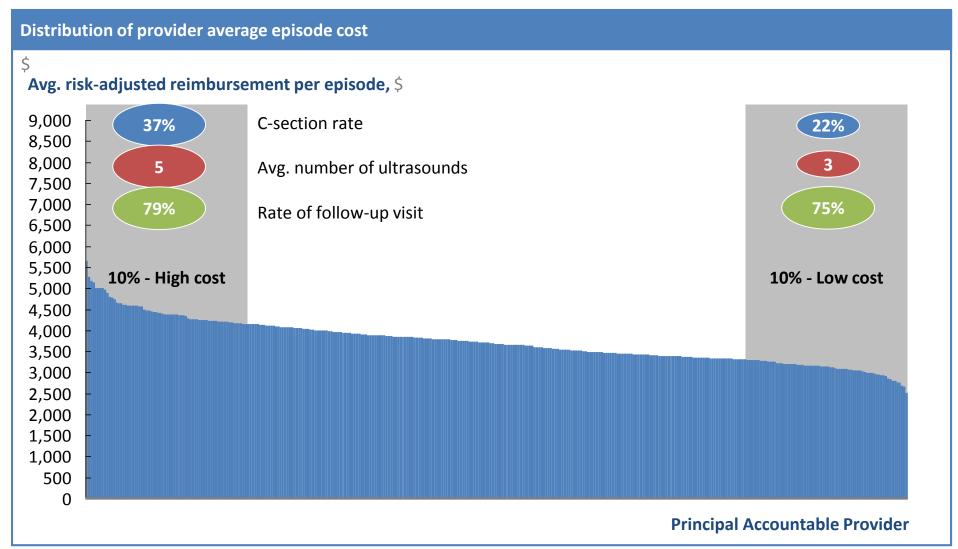




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SOURCE: Ohio Medicaid claims data, CY2014

# Variation across the Perinatal episode





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NOTES: Average episode spend distribution for PAPs with five or more episodes; each vertical bar represents the average spend for one PAP. SOURCE: Analysis of Ohio Medicaid claims data, CY2014.

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## Want to learn more?

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### Current Initiatives

#### Modernize Medicaid

Extend Medicaid coverage to more low-income Ohioans
Reform nursing facility reimbursement
Integrate Medicare and Medicaid benefits
Prioritize home and community based services
Create health homes for people with mental illness
Rebuild community behavioral health system capacity
Enhance community developmental disabilities services
Improve Medicaid managed care plan performance

#### Streamline Health and Human Services

Support Human Services Innovation
Implement a new Medicaid claims payment system
Create a cabinet-level Medicaid department
Consolidate mental health and addiction services
Simplify and integrate eligibility determination
Coordinate programs for children
Share services across local jurisdictions

#### Pay for Value

Engage partners to align payment innovation
Provide access to patient-centered medical homes
Implement episode-based payments
Coordinate health information technology infrastructure
Coordinate health sector workforce programs
Support regional payment reform initiatives
Federal Marketplace Exchange

## **Episode-Based Payment Model:**

- Overview Presentations
- Charter for Payers
- State Innovation Model Test Grant Detail

# www.Medicaid.ohio.gov/providers/paymentinnovation.aspx

## Information for Providers

Episode quick reference tables - A summary of key episode definition components for all episodes.

### Detailed episode information

Definitions, Detailed Business Requirements (DBR), and code tables for all episodes. DBRs include a more detailed definition as well as the associated coding algorithm. The code tables refer to an excel spreadsheet with the code detail for reach episode.

Wave 1: Reporting for the initial set of episodes began in March of 2015. For Medicaid, the performance period for asthma, COPD, and perinatal begins January 1<sup>st</sup>, 2016. Episodes ending during the 12- month performance period will be used to determine whether or not a provider is eligible for an incentive payment. Reporting will continue for all episodes.

- · Asthma (definition, DBR, code sheet)
- · COPD (definition, DBR, code sheet)
- · Perinatal (definition, DBR, code sheet)
- Acute percutaneous coronary intervention episodes (definition, DBR, code s
- Non-acute percutaneous coronary intervention episodes (definition)
- Total joint replacement (definition, DBR, code sheet)

Wave 2: Reporting will begin for the episodes listed below in 2016. The performance of th

- Appendectomy (definition, DBR, code sheet)
- · Cholecystectomy (definition, DBR, code sheet)
- · Colonoscopy (definition, DBR, code sheet)
- Esophagogastroduodenoscopy (definition, DBR, code sheet)
- Gastrointestinal bleed (definition, DBR, code sheet)
- Upper respiratory infection (definition, DBR, code sheet)
- · Urinary tract infection (definition, DBR, code sheet)

Risk Adjustment Document: Detailed description of principles and process of ris

## **Details for Providers:**

- Episode quick reference tables
- Frequently Asked Questions
- "Wave I & 2" episode definitions, business requirements, code sets, and risk adjustment
- Risk adjustment methodology

